Department of Juvenile Corrections

Historical Summary

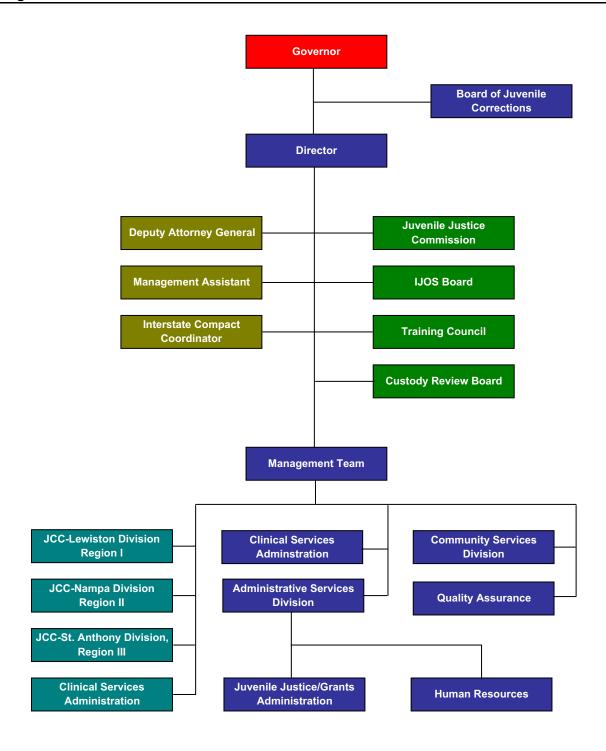
OPERATING BUDGET	FY 2006	FY 2006	FY 2007	FY 2008	FY 2008
	Total App	Actual	Approp	Request	Gov Rec
BY PROGRAM					
Administration	2,829,100	2,875,400	2,896,000	3,272,300	3,032,400
Community Services	8,891,100	8,847,400	9,150,700	9,496,400	9,201,100
Institutions	29,927,900	29,406,900	29,540,400	31,565,900	30,156,100
Juvenile Justice Commission	3,750,700	2,311,700	4,441,700	3,968,800	3,950,000
Total:	45,398,800	43,441,400	46,028,800	48,303,400	46,339,600
BY FUND CATEGORY					
General	34,030,600	33,967,900	34,348,900	37,717,000	35,620,200
Dedicated	6,290,500	5,866,700	6,679,800	6,731,300	6,547,400
Federal	5,077,700	3,606,800	5,000,100	3,855,100	4,172,000
Total:	45,398,800	43,441,400	46,028,800	48,303,400	46,339,600
Percent Change:		(4.3%)	6.0%	4.9%	0.7%
BY OBJECT OF EXPENDITURE					
Personnel Costs	18,065,800	17,701,900	17,796,000	19,569,300	18,350,300
Operating Expenditures	4,031,000	3,732,000	4,332,800	4,606,400	4,549,900
Capital Outlay	52,100	344,800	173,500	500,400	237,900
Trustee/Benefit	23,249,900	21,662,700	23,726,500	23,627,300	23,201,500
Total:	45,398,800	43,441,400	46,028,800	48,303,400	46,339,600
Full-Time Positions (FTP)	354.25	354.25	354.75	368.75	354.75

Department Description

- 1) The Administration program provides support for the Department of Juvenile Corrections. Services include fiscal, human resources, facilities management, information technology support, purchasing, quality assurance, and contract monitoring.
- 2) The Community Services program encompasses the functions of the district liaisons, county Juvenile Corrections Act funds, cigarette and tobacco tax programs, county detention center certification, statewide probation and detention training coordination, education coordination, and statewide research and evaluation. District liaisons provide coalition building expertise to members of their region, coordinate between county juvenile justice entities, and are a resource for developing programs.
- 3) The Institutions program currently operates three facilities for juvenile offenders, and contracts with private operators for additional juvenile placements. Department programming is based on the balanced approach, and includes components of victim and community restoration, work projects, social skills development, and education. Youth are placed in either the Juvenile Corrections Center-St. Anthony, the Juvenile Corrections Center-Nampa, Juvenile Corrections Center-Lewiston, or one of the department's contract provider programs. All three state facilities are secure facilities.
- 4) The Juvenile Justice Commission Section of IDJC facilitates department-wide community and juvenile justice system development initiatives, and plans and implements efforts supporting the department's mission and values. Staff works with counties and community groups to improve the juvenile justice continuum of care. This Section administers federal funds received through the Federal Juvenile Justice and Delinquency Prevention Act of 1974, as amended, and is also administering General Fund dollars to support services to keep juveniles in their home communities.

Department of Juvenile Corrections Agency Profile

Organizational Chart



Department of Juvenile Corrections Agency Profile

Sou	rces	of	Fu	nds

Percent **FY 2006 FY 2007 FY 2008** of Total Actual **Estimate** Request

34,523,800

1. General Fund (0001-00)

General Fund: Derived from individual and corporate income tax, sales tax, cigarette tax, beer and wine tax, liquor surcharge, kilowatt hour tax, and other miscellaneous taxes. Used for personnel,

33,967,900

2. Economic Recovery Reserve (0150-00)

operating and capital outlay.

533.200 154.300

Twenty-nine cents of the 57 cent per pack cigarette tax.

3. Juvenile Corrections Fund (0188-00)

50,800 0% 170,700

0

37,717,000

Funds consist of juvenile court assessments for hearings and fines in accordance with the Juvenile Corrections Act. The court assessment monies fund the operations of the Juvenile Training Council including bi-monthly council meetings and three two-week training academies for detention and probation officers annually.

4. JC - Cigarette/Tobacco Tax (0188-01)

10% 4,550,000

4,636,400

4,770,300

Cigarette and tobacco taxes collected, pursuant to Idaho Code, §63-2506 and §63-2552A, are transferred to the Department of Juvenile Corrections from the Tax Commission. Subject to appropriation, the funds are passed through to the 44 Idaho counties for juvenile probation operations.

5. JC Endowment Income Fund (0481-29)

0%

78%

629,700

756,900

Income for this fund is derived from lands granted to the State by Congress and managed by the Idaho Department of Lands. This income includes interest from the sale of land on contract, interest from the sale of timber, and land rentals, cottage site rentals, grazing rentals, and mineral rentals. Moneys in this fund are used to support the maintenance operations of the three state institutions in Nampa, Lewiston, and St. Anthony.

6. Miscellaneous Revenue (0349-00)

2%

732,700

1,088,700

1,114,900

The Department of Juvenile Corrections collects revenue from several miscellaneous sources. Parent reimbursement is obtained via court order and/or department assessments. Social Security benefits are received by the department for the duration of custody for those eligible juveniles. The St. Anthony institution collects lease revenue for 600 acres of farmland. St. Anthony operates a canteen that generates revenue and all three state institutions offer meal sales to staff and visitors. The three facilities participate in Idaho Department of Education's meal/snack entitlement program based on tray costs and the number of meals or snacks served.

7. Federal Grants (0348-00)

8% 3,606,800 5,000,100 3,855,100

Includes moneys received from the federal government for varous activities and programs.

Total

100% 43,441,400

46,203,700

48,303,400

Department of Juvenile Corrections Agency Profile

Selected Measures

	FY 05 Act	FY 06 Act	FY 07 Est	FY 08 Est
1. IDJC Custody Population				
Census: Idaho 10-17 Yrs. Old	170,517	168,109	169,752	169,752
Average Age in Custody	16.6	16.5	16.3	16.3
Juvenile Arrests	16,747	15,608	16,455	16,455
Juvenile Petitions Filed	12,819	12,991	12,867	12,867
County Probation: A One-Day Count	6,555	6,738	6,310	6,310
Juvenile Services(served)	709	725	728	728
Average Daily Count	424	427	435	435
3. Cost Per Day				
Program	\$88.07	\$86.45	\$85.94	\$90.24
Education Services	\$32.02	\$32.05	\$31.81	\$33.40
Administration	\$13.20	\$13.86	\$13.72	\$14.40
Maintenance	\$13.80	\$14.15	\$13.95	\$14.65
Food Services	\$12.66	\$12.94	\$12.88	\$13.52
Medical Services	\$9.61	\$9.26	\$11.05	\$11.60
Laundry/Clothing	\$3.52	\$3.41	\$3.04	\$3.19
Janitorial	\$1.47	\$1.55	\$1.57	\$1.65
Total Cost Per Day	\$174.35	\$173.67	\$173.96	\$182.65
4. Percentage of Population by Gender				
Male Offenders	86.6%	86.8%	87%	87%
Female Offenders	13.4%	13.2%	13%	13%
5. Percentage of Population by Race				
White Offenders	73.9%	75.2%	74.0%	74.0%
Hispanic Offenders	19.1%	18.4%	19.5%	19.5%
American Indian Offenders	4.7%	5.0%	4.6%	4.6%
Black Offenders	2.0%	1.2%	1.6%	1.6%
Asian & Other Offenders	0.3%	0.2%	0.3%	0.3%
6. Percentage of Population by Crime				
Property	38.2%	40.0%	37.2%	37.2%
Persons	25.3%	25.0%	23.8%	23.8%
Sexual Offenses	22.6%	15.0%	21.0%	21.0%
Other	13.9%	20.0%	17.9%	17.9%
7. Miscellaneous				
Mental Health Diagnosis	44.5%	52.0%	46.9%	46.9%
Serious Emotional Disturbance Diagnosis	32.6%	41.0%	33.6%	33.6%
Substance Abuse Problem	52.3%	71.0%	59.4%	59.4%
Average Length of Placement in a Facility*	7.1	8.0	7.1	7.1
Average Number of Placements in Custody	2.5	2.5	2.5	2.5
Average Length of Custody in IDJC*	18.0	18.2	17.5	17.5
Recommitment Rate	15.2%	8.5%	11.0%	11.0%

^{*} In Months

Source: Data from Idaho State Police, U.S. Census, County Annual Juvenile Justice reports, Legislative Updates, Idaho Supreme Court, IJOS Projected FY07 and FY08 figures are based upon average of FY03, FY04, FY05, FY06

Cost per day for FY05, FY06 are based upon JCC-St. Anthony, FY07 Cost per Day is projected expenditures for St Anthony

Department of Juvenile Corrections

Comparative Summary

	Agency Request			Governor's Rec		
Decision Unit	FTP	General	Total	FTP	General	Total
FY 2007 Original Appropriation	354.75	34,348,900	46,028,800	354.75	34,348,900	46,028,800
Reappropriations	0.00	62,700	62,700	0.00	62,700	62,700
1. Passenger Buses	0.00	112,200	112,200	0.00	112,200	112,200
FY 2007 Total Appropriation	354.75	34,523,800	46,203,700	354.75	34,523,800	46,203,700
Removal of One-Time Expenditures	0.00	(175,900)	(348,400)	0.00	(175,900)	(348,400)
Base Adjustments	0.00	0	(601,700)	0.00	0	(601,700)
FY 2008 Base	354.75	34,347,900	45,253,600	354.75	34,347,900	45,253,600
Benefit Costs	0.00	508,700	526,600	0.00	0	0
Inflationary Adjustments	0.00	365,600	565,100	0.00	2,300	2,300
Replacement Items	0.00	203,900	237,900	0.00	203,900	237,900
Statewide Cost Allocation	0.00	37,300	37,300	0.00	37,300	37,300
Change in Employee Compensation	0.00	550,500	566,100	0.00	786,300	808,500
FY 2008 Program Maintenance	354.75	36,013,900	47,186,600	354.75	35,377,700	46,339,600
1. Grants Administration Fund Shift	0.00	242,500	0	0.00	242,500	0
2. Facility Direct Care Staff	6.00	282,200	282,200	0.00	0	0
3. Transition Services	4.00	232,600	301,000	0.00	0	0
4. Program Specialist	1.00	74,700	74,700	0.00	0	0
5. Legal Assistant	1.00	58,900	58,900	0.00	0	0
6. District Liaison	1.00	86,100	86,100	0.00	0	0
7. Residential Contract Fund Shift	0.00	324,700	0	0.00	0	0
8. Juvenile Detention & Probation Training	0.00	87,500	0	0.00	0	0
9. HR Specialist	1.00	64,000	64,000	0.00	0	0
10. Outdoor Therapeutic Programming	0.00	249,900	249,900	0.00	0	0
FY 2008 Total	368.75	37,717,000	48,303,400	354.75	35,620,200	46,339,600
Change from Original Appropriation	14.00	3,368,100	2,274,600	0.00	1,271,300	310,800
% Change from Original Appropriation		9.8%	4.9%		3.7%	0.7%

Sudget by Decision Unit	Department of Juvenil	e Corre	ections			Analyst: Burr
Reappropriations Reappropriation authority also known as carry over allows unspent funds from the prior fiscal year to carried over and spent in the current fiscal year. Those moneys are then removed as one-time expenditure before calculating the next year's base. Carry over requires specific legislative authorization and must be approved every year. Agency Request	udget by Decision Unit			Dedicated	Federal	Total
Reappropriations Reappropriation authority – also known as carry over – allows unspent funds from the prior fiscal year to carried over and spent in the current fiscal year. Those moneys are then removed as one-time expenditus before calculating the next year's base. Carry over requires specific legislative authorization and must be approved every year. Agency Request 0.00 62,70 0 0 0 62,77 0 0 0 62,77 0 0 0 62,7 0 0 0 62,7 0 0 0 62,7 0 0 0 62,7 0 0 0 0 62,7 0 0 0 0 62,7 0 0 0 0 62,7 0 0 0 0 62,7 0 0 0 0 62,7 0 0 0 0 62,7 0 0 0 0 62,7 0 0 0 0 62,7 0 0 0 0 62,7 0 0 0 0 62,7 0 0 0 0 62,7 0 0 0 0 62,7 0 0 0 0 62,7 0 0 0 0 0 62,7 0 0 0 0 62,7 0 0 0 0 0 62,7 0 0 0 0 0 12,2 0 0 0 0 0 112,2 0 0 0 0 0 112,2 0 0 0 0 0 12,2 0 0 0 0 112,2 0 0 0 0 112,2 0 0 0 0 112,2 0 0 0 0 112,2 0 0 0 0 112,2 0 0 0 0 112,2 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0	Y 2007 Original Appropriation	054.75	04.040.000	0.070.000	F 000 400	40,000,000
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Inflationary increases are provided only for contractual obligations such as leased space costs. Other	OPERATING EXPENDITURES: General Fund and Miscellaneous of 9.34% in available endowment Fund]. In addition, there is anothe 4.98% [3% for medical inflation p TRUSTEE & BENEFIT PAYMENT Of that amount, \$291,900 is requerequested from the Juvenile Corre	Revenue Frearnings [7] er \$28,400 for \$2% to constitute the state of t	und combined; a Fotal Cost = \$11 From the General over increased p s \$425,800 for a he General Fund garette & Tobaco	nd \$58,800 for a 0,900 of which \$4 Fund for a medic sychotropic medic general inflationation an increase of Tax for an increase of the state of the	general inflation 15,300 is from the cal inflationary in cations]. ary increase of 1 of 2.0%, and \$1 ease of 2.9%.	nary increase ne General ncrease of 1.84% overall
inflationary requests are not recommended.	Inflationary increases are provided		ontractual obligat	tions such as leas	sed space costs.	

Governor's Recommendation

2,300

0

0.00

2,300

0

Department of Juvenile Corrections

Budget by Decision Unit FTP General Dedicated Federal Total Replacement Items

ADMINISTRATION: Includes \$78,000 (\$44,000 General Fund) to replace five vehicles with over 100,000

ADMINISTRATION: Includes \$78,000 (\$44,000 General Fund) to replace five vehicles with over 100,000 miles, and \$52,000 (All General Fund) to replace 40 personal computers at \$1,300 each. Replacement vehicles is for one mini-van, one sedan, two shield cars, and one used maintenance pickup.

NAMPA CENTER: Includes \$70,000 for new phone system, \$16,000 for a new gymateria ceiling, and \$6,000 for new carpet. (All General Fund)

ST. ANTHONY CENTER: Includes \$5,400 for fifteen cross country ski equipment, \$3,900 for horseshoe lake generator, \$3,200 for river raft, and \$1,400 for fifteen rappelling harnesses. (All General Fund)

LEWISTON CENTER: Provides \$2,000 from the General Fund for the purchase of one carpet cleaner.

Agency Request	0.00	203,900	34,000	0	237,900
Governor's Recommendation	0.00	203,900	34,000	0	237,900

Statewide Cost Allocation

The Statewide Cost Allocation Plan assesses state agencies for their actual use of Attorney General, State Controller and State Treasurer services and includes changes in property and casualty insurance premiums.

Agency Request	0.00	37,300	Ü	U	37,300
Governor's Recommendation	0.00	37,300	0	0	37,300

Change in Employee Compensation

Calculated cost of a 3.5% salary increase for permanent positions.

Agency Request	0.00	550,500	4,300	11,300	566,100		
The Governor recommends a compensation increase of 5% to be distributed based on merit.							

Governor's Recommendation 0.00 786,300 6,100 16,100 808,500

47,186,600
46,339,600

1. Grants Administration Fund Shift

Juvenile Justice Commission

The department initiated the Community Incentive Program (CIP) with federal dollars as a means to treat juvenile offenders in their community by providing an alternative to state commitment. The legislature has also allowed the use of carryover dollars to support this program. In addition, the legislature expanded this program to include \$700,000 for juvenile offenders with a diagnosed mental illness. The effectiveness of this program depends on appropriate staffing to ensure accountability of the system. Because of a reduction in federal funds, the department is requesting General Fund support to ensure that the quality of the program remains accountable, and juvenile offenders are appropriately served. This request shifts personnel cost support for 4.85 positions from federal funds to the General Fund. Positions include 1.00 grants/contracts officer, 2.00 grants/contracts specialists, and a .85 financial technician. [Ongoing]

Agency Request 0.00 242,500 0 (242,500) 0

The Governor recommends that \$242,500 in federal personnel costs be shifted to General Fund operating expenditures to allow the department to contract for grant management functions.

Governor's Recommendation 0.00 242,500 0 (242,500) 0

2. Facility Direct Care Staff

Institutions

Requirements for direct care staff prescribe adequate staffing rations of one staff for every eight juveniles (day and evening), and one staff for every twelve juveniles (nights). The combined shortage in all three juvenile correctional centers was over 40 in fiscal year 2004; overtime costs for fiscal year 2006 amounted to approximately \$190,000; and costs for temporary employees for the same time period were about \$114,000 for a total of \$304,000. According to the department, additional staff at the institutions is necessary for safety and security reasons, impending liability for not staying with standards for staff ratios; recommended best practices at the national level, and improved program delivery especially in substance abuse. Funding is requested to add one rehabilitation unit manager and one clinician at St. Anthony; and four safety and security officers, two each at the Lewiston and Nampa facilities. [\$278,300 Ongoing and \$3,900 One-Time]

Governor's Recommendation	0.00	0	0	0	0
Not recommended by the Governor.					
Agency Request	6.00	282,200	0	0	282,200
security officers, two each at the Lewi	istori ariu iya	impa iaciililes.	[\$276,300 Origoning	anu \$3,900	One-Time]

Budget by Decision Unit FTP General **Dedicated Federal Total** 3. Transition Services Institutions Because aftercare planning for juveniles releasing from the department is currently lacking in the juvenile justice system, funding is requested to add three juvenile service coordinators and one education reintegration specialist who would be dedicated to transition planning services for juveniles and communities prior to release from the department's custody. The three juvenile service coordinators would be responsible for setting up necessary services for the juveniles in their community on a regional level. They would, for example, ensure juveniles access to vocational rehabilitation, children's mental health services, Medicaid, tribal services, counseling, etc. at the time of release. They would also assist juveniles and their families with creating support systems for the juveniles and their families with religious and secular members of the community. Additionally, they would work with the education reintegration specialist to assure appropriate school services are in place for youth leaving the department's custody. [\$232,600 Ongoing and \$68,400 One-Time1 Agency Request 4.00 232,600 68,400 301,000 Not recommended by the Governor. Governor's Recommendation 0.00 4. Program Specialist Administration Funding is requested to hire one quality assurance program specialist to help meet the department's responsibilities of contract monitoring and development, and timely follow-up on incidents. This would allow for quality improvement, and a preventative approach and adherence to performance based standards. Personnel costs of \$49,900 are calculated at the required minimum policy plus five percent. The department, however, believes it is impossible to recruitment at that rate; and is requesting an additional \$5,500 to help alleviate this problem. [\$71,300 Ongoing and \$3,400 One-Time] Agency Request 1.00 74.700 0 74.700 Not recommended by the Governor. 0 Governor's Recommendation 0.00 5. Legal Assistant Administration Because of the specialized nature of juvenile law, the department is requesting funding to hire one legal assistant to support a second deputy attorney general that is included in the budget request of the Attorney General's Office for fiscal year 2008. [\$53,500 Ongoing and \$5,400 One-Time] 58.900 58.900 Agency Request 1.00 Not recommended by the Governor. 0.00 0 0 Governor's Recommendation 6. District Liaison **Community Services** Four years ago three of seven liaisons were eliminated due to holdbacks. An additional liaison is needed to maintain knowledgeable relationships with the turnover of key stakeholders to ensure the continued success of the juvenile justice system in Idaho. Funding is requested to hire one district liaison for Region 3, District 7. Personnel costs of \$52,500 are calculated at the required minimum policy plus five percent. The department, however, believes it is impossible to recruitment at that rate; and is requesting an additional \$6,700 to help alleviate this problem. [\$68,800 Ongoing and \$17,300 One-Time] Agency Request 86.100 0 86.100 1.00 Not recommended by the Governor. Governor's Recommendation 0.00 0 0 7. Residential Contract Fund Shift Institutions The department receives Social Services Block Grant funds from the Department of Health and Welfare. Those funds were reduced by \$324,700 for fiscal year 2007. Funding is requested to restore these lost funds for residential contract provider payments. [Ongoing] 0.00 324,700 0 Agency Request (324,700)Not recommended by the Governor. 0 0 Governor's Recommendation 0.00 0 0

General

Dedicated

Federal

Total

8. Juvenile Detention & Probation Training

Budget by Decision Unit

Community Services

The Department of Juvenile Corrections is responsible for the training and certification of county juvenile probation and detention officers. Since 2000, and 2001 respectively, the department has graduated and certified 347 juvenile detention officers and 250 juvenile probation officers through fourteen detention academies and seven probation academies. To that end, Juvenile Corrections has employed one full-time training specialist and a half-time office specialist for this purpose. Historically, this program has been funded through two different funding sources. One source was interest earned on the federal Juvenile Accountability Block Grant, and the other from county juvenile court assessment fees. Since juvenile court assessment fees averages \$90,000 per year and interest earned on federal funds has declined down to \$17,600 annually, a fund shift is requested to cover this \$180,000 per year program. [Ongoing]

Agency Request 0.00 87.500 (85.600) 0 Not recommended by the Governor. Governor's Recommendation 0.00

9. HR Specialist Administration

For the past seven years, human resources has been centralized in the headquarters office, with the human resource officer and one other human resource specialist splitting traveling to the remote locations of St. Anthony and Lewiston. While this has been somewhat effective, the travel time and lost productivity has resulted in a substantial decrease in the efficiency and effectiveness of the human resource function for the entire department. Funding is therefore requested to hire one senior human resource specialist that would be located at the St. Anthony facility, where about one-half of the department's total employee population is located. [\$62,700 Ongoing and \$1,300 One-Time]

64.000 Agency Request 1.00 64.000 Not recommended by the Governor. 0.00 Governor's Recommendation

10. Outdoor Therapeutic Programming

The department utilizes the balanced approach to programming and service delivery. Its strength is in its three-fold emphasis on developing new skills and competencies, holding youth accountable for risk-based decisions and actions, and keeping the community safe through incarceration, supervision, and rehabilitation. Similarly, outdoor therapeutic programming is an established and innovative concept that captures the benefits offered by the balanced approach. It focuses on three offerings, namely: education, community service, and activity alternatives. Funding is requested for equipment and ongoing supplies for an outdoor therapeutic program at all three juvenile correctional facilities. [\$41,500 Ongoing and \$208,400 One-Time1

Agency Request	0.00	249,900	0	0	249,900
Not recommended by the Govern	nor.				
Governor's Recommendation	0.00	0	0	0	0
FY 2008 Total					
Agency Request	368.75	37,717,000	6,731,300	3,855,100	48,303,400
Governor's Recommendation	354.75	35,620,200	6,547,400	4,172,000	46,339,600
Agency Request					
Change from Original App	14.00	3,368,100	51,500	(1,145,000)	2,274,600
% Change from Original App	3.9%	9.8%	0.8%	(22.9%)	4.9%
Governor's Recommendation					
Change from Original App	0.00	1,271,300	(132,400)	(828,100)	310,800
% Change from Original App	0.0%	3.7%	(2.0%)	(16.6%)	0.7%